I Mina'Trentai Dos Na Liheslaturan Received Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
280-32 (LS)		AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES.	2/20/14 3:09 p.m.	02/20/14	Committee on the Guam U. S. Military Relocation, Homeland Security, Veteran's Affairs, and Judiciary	04/03/14 9 a.m.	5/5/14 9:23 a.m.	Fiscal Note Request 2/27/14





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I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN | 32ND GUAM LEGISLATURE

Senator FRANK B. AGUON,JR.

Committee Chairperson

Senator
Tina Muna-Barnes
Committee Vice Chairperson

Speaker

Judith T. Won Pat, Ed.D.

Committee Member

Senator Rory J. Respicio Committee Member

Senator
Thomas C. Ada
Committee Member

Senator

Dennis G. Rodriguez, Jr.

Committee Member

Senator
V. Anthony Ada
Committee Member

Senator
Michael Limtiaco
Committee Member

Senator
Thomas Morrison
Committee Member

APR 3 0 2014

The Honorable Judith T. Won Pat, Ed.D.

Speaker I Mina'Trentai Dos Na Liheslaturan Guahan 155 Hesler Place Hagatna, Guam 96910

VIA: The Honorable Rory J. Respicio
Chairperson, Committee on Rules

RE: Committee Report on Bill No. 280-32 (LS), as Introduced

Dear Speaker Won Pat:

Transmitted herewith is the Committee Report on Bill No. 280-32 (LS) - An act to add a new Chapter 72 to 9GCA relative to Biased-Motivated Crimes.

TO DO PASS

TO NOT PASS

TO REPORT OUT ONLY

Committee votes are as follows:

TO PLACE IN INACTIVE FILE

TO ABSTAIN

Respectfully,

ENATOR FRANK B. AGUON. JR

Col. Stitter Chairman on Guam J.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary I Mina' Trentai Dos Na Liher a faran Guahan | 32nd Guam Legislature

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Senator
V. Anthony Ada
Committee Member

Senator
Michael Limtiaco
Committee Member

Senator
Thomas Morrison
Committee Member

COMMITTEE REPORT

BILL NO. 280-32 (LS) Introduced by: V. Anthony Ada

An act to add a new Chapter 72 to 9GCA relative to Biased-Motivated Crimes.

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Committee Member

Senator
Michael Limtiaco
Committee Member

Senator
Thomas Morrison
Committee Member

April 21, 2014

MEMORANDUM

To:

ALL MEMBERS

Committee on Guam U.S. Military Relocation, Homeland Security,

Veterans Affairs, and Judiciary

From:

Senator Frank B. Aguon,

Committee Chairperson

Subject:

Committee Report on Bill No. 280-32 (LS), as Introduced

Transmitted herewith for your consideration is the Committee Report on Bill No. 280-32 (LS) - An act to add a new Chapter 72 to 9GCA relative to Biased-Motivated Crimes.

This report includes the following:

Committee Vote Sheet
Committee Report Digest
Copy of Bill No. 280-32 (LS), as Introduced
Public Hearing Sign-in Sheet
Referral of the Bill No. 280-32 (LS)
Notices of Public Hearing
Copy of Public Hearing Agenda

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os Ma'ase'!





I MINA'TRENTAI DOS NA LIHESLATURAN GUÁHAN | 32ND GUAM LEGISLATURE

Senator FRANK B. AGUON,JR. Bill No. 280-32 (LS

Committee Chairperson

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Committee Member

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V. Anthony Ada
Committee Member

Senator
Michael Limtlaco
Committee Member

Senator
Thomas Morrison
Committee Member

COMMITTEE VOTING SHEET

Bill No. 280-32 (LS), as Introduced - An act to add a new Chapter 72 to 9GCA relative to Biased-Motivated Crimes.

COMMITTEE MEMBERS	SIGNATURE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
AGUON, FRANK B. JR Committee Chairperson 4/2444	70	V				
MUNA BARNES, TINA ROSE Committee Vice Chairperson	M					
SPEAKER WON PAT, JUDITH T. Ed.D. Committee Member	Thou					
RESPICIO, RORY J. Committee Member	Ne	N 4.29 19				
ADA, THOMAS C. Committee Member	2					
RODRIGUEZ, DENNIS G. JR. Committee Member	av	4/19				
ADA, V. ANTHONY Committee Member	Q Q	V 43D				
LIMTIACO, MICHAEL Committee Member						
MORRISON, THOMAS Committee Member	1					

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I MINA'TRENTAI DOS NA LIHESLATURAN GUÂHAN | 32ND GUAM LEGISLATURE

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Committee Chairperson

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Senator Thomas C. Ada Committee Member

Senator Jennis G. Rodriguez, Jr. Committee Member

Senator
V. Anthony Ada
Committee Member

Senator Michael Limtlaco Committee Member

Senator Thomas Morrison Committee Member

COMMITTEE REPORT DIGEST

i. OVERVIEW

Bill No. 280-32 (LS) was introduced on February 20, 2014, by Senator V. Anthony Ada, and was subsequently referred by the Committee on Rules to the Committee on Guam US Military Relocation, Veterans' Affairs, Homeland Security and Judiciary on February 20, 2014.

The Committee on Guam US Military Relocation, Veterans' Affairs, Homeland Security and Judiciary convened a public hearing on Bill No. 280-32 (LS) on April 3, 2014 at 9:00AM in *I Liheslatura's* Public Hearing Room.

Public Notice Requirements

Public Hearing notices were disseminated via e-mail to all senators and all main media broadcasting outlets for the April 3, 2014 hearing on March 27, 2014 (5-Day Notice), and again on March 31, 2014 (48-Hour Notice). Notices were also published in the Marianas Variety Newspaper for the April 3, 2014 hearing on March 27, 2014 and March 31, 2014.

Senators Present

Senator Frank B. Aguon, Jr., Chairperson Senator Tommy Morrison Senator Brant T. McCreadie Senator Benjamin J.F. Cruz Senator V. Anthony Ada Senator Christopher M. Duenas Senator Vicente (ben) C. Pangelinan Senator Thomas Ada

Appearing Before the Committee

Phil Tydingco, Chief Deputy Attorney General of Guam

The public hearing was Called-to-Order at 9:00AM.

II. TRANSCRIPTION OF TESTIMONY & DISCUSSION

Senator Frank B. Aguon, Jr.

"On the agenda today, Thursday April 3rd 9am we do have bills, the following measures that will be entertained, bill number 280 which is relative to bias motivated crimes which is sponsored by Tony Ada, bill number 282 which is relative to the crime of burglary in schools which maybe cited as a Safer Schools Act of 2014 sponsored by Senator McCreadie, bill number 296 relative to concealed firearms licensing sponsored by Senator Tony Ada and we will close out with bill number 298 relative to punishment for delivery, dispensing, manufacturing, and importation of control substances which maybe cited as the Methamphetamine Incarceration Reform Act of

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2014 sponsored by Senator McCreadie. Just for the information of the public the notices as well as the print dated Thursday March 26, 2014 and likewise in the very same day the notification to all the stakeholders inclusive of the media sources out there for assisting in disseminating their particular information, the initial public information to stakeholders was shortly released thereafter and then the second print was released on March 31 on Monday with regards to this public hearing and a then a subsequent notification and a reminder was presented to all the stakeholders dated March 31st, so like was mentioned a little earlier we have to proceed in sequence according to the agenda and the first bill that will be entertained once again is bill number 280 which is relative to bias motivated crimes sponsored by Senator Tony Ada but before I allow him to provide some brief comments in regards to this particular measure I wanna thank my good colleagues for joining us in the public hearing this morning to my immediate right is Senator Tom Ada, to my immediate left Chris Duenas, to his left is Senator Brant McCreadie, and then to Senator McCreadies left is Senator Tom Ada. So for all those who signed in for bill number 280 which I believe we do have Mr. Deputy Chief from the Attorney General's Office Phil if you could please join us at the panel and in the meantime will go ahead and allow Senator Tony Ada to provide a description of the measure but before once again I proceed in that direction I'd like to recognize Speaker Ben Pangelinan thank you very much Mr. Speaker for joining us this morning, Senator Tony Ada."

Senator V. Anthony Ada

"Thank you Mr. Chair just a brief on bill 280 and what the bill does is that it defines and punishes bias motivated crimes and good morning and thank again Mr. Chairman and bias motivated crimes are violent criminal offenses involving bias against a person or group because of such reasons such as ethnicity, disability, religion, and sexual orientation, no one should be a target of a crime simply because he or she is part of a certain group. The victim suffers, the victims group suffers, are island suffers and bill 280 seeks to set as a deterrent to this type of crime, thank you Mr. Chair."

Senator Frank B. Aguon, Jr.

"Thank you very much Senator Tony Ada, Mr. Tydingco would you please identify yourself for the record and proceed with your testimony."

Mr. Phil Tydingco

"Good Morning Chairman Aguon, Senator Aguon, Senators Tom Ada, Senator Ben Pangelinan, Senator Tommy Morrison, Senator Chris Duenas, Senator Brant McCreadie, and Senator Tony Ada. Phil Tydingco Chief Deputy on behalf of Attorney General Rapadas and the Office of the Attorney General with regard to bill 280-32 of course we support the intent to try to address those and of crimes that may be based on a unconstitutional bias motivation you know hate, also known as hate crimes if I think this is what the bill is intended to try an cover one could characterize it as a statute to try an address hate crimes and certainly we support that concept of, I think the best





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input that I would like to give today is that are office is just asking for and I know there's probably ten days after this public hearing we just need some time to digest the, the drafting and the elements of this law so that we can try to see whether there are any potential inconsistencies or constitutional issues regarding for example I was just trying to understand the function of the penalty enhancements whether, whether this statue is intended to be tied, it starts out with institutional vandalism so is the hat crime based on institutional vandalism but then this bill goes on to talk about penalty enhancements for crimes against a person's body that's why they cite 16,19 those are assault, murder, rape, and so forth, those statutes so, are input here is that otherwise certainly we support the concept to address this area and we should have it on are books. There's always that concern that, that can come up there are circumstances in our community where there is ethnic or racial bias that some people claim exist and so whenever you do have people that belong to underserved or underprivileged or less social economic and sometimes are the unfairly blamed for larger problems even though they may contribute to it certainly having this kind of crime in books will help address those circumstances if the evidence, the motivation behind crimes committed against a person biased on their race, ethnicity, religion and so forth for evidence so again we support the concept so that's my input, but we just need a little bit more time to see whether there are any legal issues just wanted to get it a little bit more."

Senator Frank B. Aguon, Jr.

"Thank you very much Mr. Tydingco just also for your information a copy traditionally of are public hearing notices are forwarded to the Attorney General's Office for his initial review before we conduct public hearings so yes you will be granted the additional ten days for any additional comments or written comments you would like to provide to the sponsor of the measure, Senator Tony Ada."

Senator V. Anthony Ada

"Thank you Mr. Chairman I'd like to thank the A.G.'s office for their participation in this bill and also we look forward to continuing working with them on the mark up and any suggestions that they may seem to include, thank you Mr. Chair. "

Senator Frank B. Aguon, Jr.

"Thank you very much Senator Ada, Senator Pangelinan you have any comments or suggestion?"

Sentor Ben Pangelinan

"Thank you very much Mr. Chair. I do, kind of wanna share just reconciliation issues which I think needs to occur with regards to bias motivated crimes as the Attorney General has metioned. The hate crime statutes are usually against person's and not buildings and so does one reconcile that with existing federal laws on those issues and I think that's what we find it's our committee when bills are introduced where they cannot get introduced out there without some of the background work and of course we depend on the public hearing process before it goes out but from our committee we also depend a lot on the author to take some of the feedback from the public hearing





I MINA'TRENTAI DOS NA LIHESLATURAN GUÁHAN | 32ND GUAM LEGISLATURE

and resolve those issues before the committee moves on to work and we find that we have to do a lot of that and sometimes bills get, are left in the committee waiting on the author to resolve some of those issues when the committee feels it doesn't understand the authors intent. My suggestion would be not only will the committee look at this but the author should kind of take some of the input here and try to work with what input has been given to respond to some of these questions and that assists the committee not just this committee but all the committees in the legislature in moving some of these bills forward if we kind of have to wait and do the work ourselves we can't read the authors mind based upon the public input that has occurred and we don't want to at that time if the author is not willing to give up what his intent is and leave it to the committee to determine that then i think they need to come back to the committees with some of these input and so keeping the record open continuing the hearing to continually receive these till committee and author is satisfied that whatever will come out of the committee continues to meet the intent of the author. I think it's very important to ensure that we move smoothly on the debate, on the session floor in which the bill reflects the intention of the author even if it's amended out of committee so that my suggestion in terms of what may, should occur in some of these processes thank you very much Mr. Chair."

Senator Frank B. Aguon, Jr.

"Thank you very much Speaker Pangelinan and on that note the committee will continue to receive testimonies on bill number 280-32(LS) for the subsequent ten days from this public hearing date and the committee reserves the right to continue this hearing within that ten day timeline so that in fact the public is exposed to any changes or amendments that maybe significant in nature so."

Mr. Phil Tydingco

"if I could just add one more point to make with regard to, we will contact Senator Tony Ada, we work very well with him in working and correcting these bills so we like to know where these, the origin of the language and which jurisdiction it came from but even though I can't speak for Guam Police Department I now notice that there's a requirement for bias crime reporting in training and its mandatory, if I were there legal counsel I would request that you change it to may establish as opposed to shall because it appears to be a non funded mandate and hate crime or bias crime training is rather sophisticated, you would probably wanna invite like the FBI guys or department of justice guys that try to, I don't think we have anybody whose an expert in providing that training and it looks like it would be a, cause i know what's gonna happen GPD's gonna call us up and say you guys have the ability and resources to do this type of bias crime reporting and training and maintain a repository and all of that those mandates and as you know these impact budgets so it would probably impact both are budgets although it puts the wholeness on GPD I would respectfully request that you, you make it permissive at this time in terms of priority, I'm only referring to page, well section 70-105 it says bias crime reporting and training, I just request that you make it permissive at this time unless it's funded, thank you."





I MINA'TRENTAI DOS NA LIHESLATURAN GUAHAN | 32ND GUAM LEGISLATURE

Senator Frank B. Aguon, Jr.

"Thank you very much again Mr. Chief Deputy of the Attorney General's Office, Mr. Tydingco and once again like was mentioned a little earlier, the committee reserves the right to or will continue to receive public testimony, written testimony on this particular measure ten days subsequent to this hearing and once again does reserve the right within that ten days to call a subsequent public hearing continuation of this public hearing discussion, should there be any significant proposed amendment in regards to this measure and that saying continuance provision would apply to all the legislature measures that are being publicly heard today specifically because they deal directly with individuals in the community and the public safety, so that being said we are moving forward to bill 282."

Public Hearing adjourned at 9:14AM



- COMMITTEE ON --

GUAM U.S. MILITARY RELOCATION VETERANS' AFFAIRS | HOMELAND SECURITY | JUDICIARY



I MINA'TRENTAI DOS NA LIHESLATURAN GUAHAN | 32ND GUAM LEGISLATURE

III. WRITTEN TESTIMONIES

The following individuals submitted written testimonies to the Committee on Guam US Military Relocation, Veterans' Affairs, Homeland Security and Judiciary before or after the scheduled Public Hearing on April 3, 2014 at 9:00AM:

1. N/A

IV. FINDINGS & RECOMMENDATIONS

The Committee on Guam US Military Relocation, Veterans' Affairs, Homeland Security and Judiciary hereby submits these findings and reports out Bill No. 280-32 (LS) by the Committee on Guam US Military Relocation, Homeland Security, Veteran's Affairs and Judiciary, with a recommendation

I MINA' TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

Bill	No.	280-32([3
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Introduced by:

V. Anthony Ada

AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

•
Section 1. Legislative Findings and Intent. 1 Liheslaturan Guåhan finds that all
people have a stake in an effective response to and mitigation of violent bigotry
Hate crimes demand a priority response because of their special emotional and
psychological impact on the victim and the victim's community. The damage done
by hate crimes cannot be measured solely in terms of physical injury or dollars and
cents. Hate crimes may effectively intimidate other members of the victim's
community, leaving them feeling isolated, vulnerable and unprotected by the law
By making members of minority communities fearful, angry and suspicious of
other groups and of the power structure that is supposed to protect them these
incidents can damage the fabric of our society and fragment communities.

It is the intent of *I Liheslatura* to create within Guam's Penal Code, laws that will deter such abhorrent behavior and punish the offenders.

Section 2. A new Chapter 72 is added to 9GCA as follows:

Bias-motivated Crimes

Chapter 72

time to a first that it is not a second

§72101. Bias-Motivated Crimes, defined

A person commits a Bias-Motivated Crime if, by reason of the actual or perceived race, religion, color, ethnicity, physical, emotional or developmental disability, sexual orientation, gender, gender identity, political affiliation, national origin, job or occupation; or ancestry of another individual or group of individuals, he violates Chapters 16, 19, 22, 25, 34, 52, 61 of 9GCA or commits attempt, solicitation or conspiracy to commit a crime under said Chapters, *supra*.

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§72102. Institutional Vandalism

- (a) A person commits the crime of institutional vandalism by knowingly vandalizing, defacing or otherwise damaging:
 - (1) Any church, mosque, synagogue or other building, structure or place used for religious worship or other religious purpose:
 - (2) Any cemetery, mortuary or other facility used for the purpose of burial or memorializing the dead;
 - (3) Any school, educational facility or community center;
 - (4) The grounds adjacent to, and owned or rented by, any institution, facility, building, structure or place described in subsections (1), (2) or (3) above; or
 - (5) Any personal property contained in any institution, facility, building, structure, or place described in subsections (1), (2) or (3) above.
 - (b) Institutional vandalism is punishable as follows:

Institutional vandalism is a petty misdemeanor if the person does any act described in subsection (a) which causes damage to, or loss of, the property of another.

Institutional vandalism is a misdemeanor if the person does any act described in Subsection (a) which causes damage to, or loss of, the property of another in an amount in excess of five hundred dollars (\$500).

Institutional vandalism is a third degree felony if the person does any act described in Subsection (a) which causes damage to, or loss of, the property of another in an amount in excess of one thousand five hundred dollars (\$1,500).

Institutional vandalism is a second degree felony if the person does any act described in Subsection (a) which causes damage to, or loss of, the property of another in an amount in excess of five thousand dollars (\$5,000).

(c) In determining the amount of damage to, or loss of, property, damage includes the cost of repair or replacement of the property that was damaged or lost.

§72103. Penalty enhancement; crimes committed against certain people or property

- (1). If a person does all of the following, the penalties for the underlying crime are increased as provided in subsection (2):
 - (a) Commits a crime under Chapters 16, 19, 22, 25, 34, 52, 61 of 9GCA or commits attempt, solicitation or conspiracy to commit a crime under said Chapters, *supra*.

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1		(b) Intentionally selects the person against whom the crime under
<u>}</u>		paragraph (a) is committed or selects the property that is damaged or
3		otherwise affected by the crime under paragraph (a) in whole or in part
4		because of the actor's belief or perception regarding the race, religion,
5		color, ethnicity, physical, emotional or developmental disability, sexual
6		orientation, gender, gender identity, political affiliation, national origin,
7		job or occupation; or ancestry of that person or the owner or occupant of
8		that property, whether or not the actor's belief or perception was correct.
9	(2)	(a) If the crime committed under sub. (1) is ordinarily a petty
10		misdemeanor, the revised maximum fine is Ten Thousand Dollars
process of the control of the contro		(\$10,000) and the revised maximum period of imprisonment is one (1)

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year.

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(c) If the crime committed under subsection (1) is a felony, the maximum fine prescribed by law for the crime may be increased by not more than Five Thousand (\$5,000) and the maximum period of imprisonment prescribed by law for the crime may be increased by not more than five (5) years.

(b) If the crime committed under sub. (1) is ordinarily a misdemeanor, the

penalty increase under this section changes the status of the crime to a

felony and the revised maximum fine is Ten Thousand Dollars (\$10,000)

and the revised maximum period of imprisonment is two (2) years.

1 (3) This section provides for the enhancement of the penalties applicable for the 2 underlying crime. The court shall direct that the trier of fact find a special verdict as 3 to all of the issues specified in subsection (1).

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(4) This section does not apply to any crime if proof of race, religion, color, physical, emotional or developmental disability, sexual orientation, national origin or ancestry or proof of any person's perception of belief regarding another's race, religion, color, ethnicity, physical, emotional or developmental disability, sexual orientation, gender, gender identity, political affiliation, national origin, job or occupation; or ancestry is required for a conviction for that crime.

§72104. Civil Action for Institutional Vandalism and Bias-Motivated Crimes

- (a) Irrespective of any criminal prosecution or result thereof, any person incurring bodily injury to his person or damage or loss to his property as a result of conduct in violation of §§72101 & 71102 of this Chapter shall have a civil action to secure an injunction, damages or other appropriate relief in law or in equity against any and all persons who have violated §§72101 & 71102 of this Chapter.
- (b) In any such action, whether a violation of §§72101 & 71102 of this Chapter has occurred shall be determined according to the burden of proof used in other civil actions for similar relief.
- (c) Upon prevailing in such civil action, the plaintiff may recover:
- (1) Both special and general damages, including damages for emotional distress;

- (2) Punitive damages; and/or
- 2 (3) Reasonable attorney fees and costs.

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(d) Notwithstanding any other provision of the law to the contrary, the parent(s) or
 legal guardian(s) of any unemancipated minor shall be liable for any judgment
 rendered against such minor under this Section.

§72105. Bias Crime Reporting and Training

The Guam Police Department shall establish and maintain a central repository for the collection and analysis of information regarding Bias-Motivated Crimes as defined in §71102 of this Chapter. Upon establishing such a repository, the Guam Police Department shall develop a procedure to monitor, record, classify and analyze information relating to crimes apparently directed against individuals or groups, or their property, by reason of their actual or perceived race, religion, color, ethnicity, physical, emotional or developmental disability, sexual orientation, gender, gender identity, political affiliation, national origin, job or occupation; or ancestry. The Guam Police Department shall submit its rules and regulations to *I Liheslaturan Guåhan* for approval consistent with the provisions of 5GCA Chapter 9.

All law enforcement agencies shall report monthly to the Guam Police Department concerning such offenses in such form and in such manner as prescribed by rules and regulations adopted by Guam Police Department. The Guam Police Department must summarize and analyze the information received and file an annual report with *I Maga Lahen Guåhan* and the appropriate committee of *I Liheslaturan Guåhan*.

- Any information, records and statistics collected in accordance with this subsection shall be available for use by any local law enforcement agency of the Government of Guam to the extent that such information is reasonably necessary or useful to such agency in carrying out the duties imposed upon it by law. Dissemination of such information shall be subject to all confidentiality requirements otherwise imposed by Public Law.
- The Guam Police Department shall provide training for police officers in identifying, responding to, and reporting all Bias-Motivated Crimes.

COMMITTEE ON GUAM US MILITARY RELOCATION, VETERANS' AFFAIRS HOMELAND SECURITY & JUDICIARY

I Mina'Trentai Dos na Liheslaturan Guahan I 32nd Guam Legislature

SENATOR FRANK B. AGUON, JR CHAIRMAN

Thursday, April 3, 2014 @ 9:00AM

Bill No. 280-32 (LS) - An Act to add a new Chapter 72 to 9GCA relative to biased motivated crimes.

NAME (PleasePrint)	Agency/Organization	Contact Number	Oral Testimony	Written Testimony	In Favor	Not In Favor
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COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com

E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member

Certification of

Waiver of

Fiscal Note Requirement

This is to certify that the Committee on Rules submitted to the Bureau of Budget and Management Research (BBMR) a request for a fiscal note, or applicable waiver, on BILL NO. 280-32 (LS), "AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES." – on February 27, 2014. COR hereby certifies that BBMR confirmed receipt of this request February 27, 2014 at 3:21 P.M.

COR further certifies that a response to this request was not received. Therefore, pursuant to 2 GCA §9105, the requirement for a fiscal note, or waiver thereof, on Bill 280-32 (LS) to be included in the committee report on said bill, is hereby waived.

Certified by:

Senator Rory J. Respicio

Chairperson, Committee on Rules

May 5, 2014

Date

COMMITTEE ON RULES I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature

1 wimu tremui Dos na Emestaturan Guanan • The 32nd Gdam Legi 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

February 27, 2014

Senator
Thomas C. Ada
VICE CHAIRPERSON
ASSISTANT MAJORITY LEADER

r <u>VIA E-MAIL</u>
a <u>john.rios@bbmr.guam.gov</u>

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

> Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

RE: Request for Fiscal Notes-Bill Nos. 279-32 (LS), 280-32(LS), and 281-32(COR)

Hafa Adai Mr. Rios:

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bills. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bills.

Si Yu'os ma'åse' for your attention to this matter.

Very Truly Yours,

Senator Rory J. Respicio

Plany J. Respicis

Chairperson of the Committee on Rules

Attachment (1)

Cc: Clerk of the Legislature

Bill Nos.	Sponsors	Title
279-32 (LS)	T.R. Muna Barnes Aline A. Yamashita, Ph.D.	AN ACT TO PROVIDE FOR A GUAM ENVIRONMENTAL PROTECTION AGENCY- CONDUCTED SUSTAINABLE MATERIALS MANAGEMENT STUDY AND IMPLEMENTATION OF A ONE-YEAR PILOT PROJECT DEMONSTRATING THE ABILITY OF GUAM TO DEVELOP A BENEFICIAL USE FOR DISCARDED GLASS BOTTLES THAT WOULD, AMONG OTHER THINGS, DIVERT GLASS FROM THE LAYON MUNICIPAL SANITARY LANDFILL, AND FOR OTHER PURPOSES.
280-32 (LS)	V. Anthony Ada	AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES.
281-32 (COR)	Chris M. Dueñas	AN ACT TO ADD A NEW SECTION 22401.2 TO ARTICLE 4, CHAPTER 22, OF TITLE 5 OF THE GUAM CODE ANNOTATED RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM, THROUGH THE OFFICE OF THE GOVERNOR, TO RETAIN PROFESSIONALS TO PURSUE CLAIMS OF THE GOVERNMENT OF GUAM AGAINST THIRD PARTIES ON A CONTINGENCY FEE BASIS, AUTHORIZATION TO PAY FOR SAME, AND TO APPROPRIATE TO THE OFFICE OF THE GOVERNOR \$350,000 TO PAY FOR THE COSTS AND EXPENSES (NOT FEES) ASSOCIATED WITH BRINING AN ACTION AGAINST THE FEDERAL GOVERNMENT FOR HARMS AT THE ORDOT DUMP.

COMMITTEE ON RULES

E-mail: ron

Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature

155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

February 20, 2014

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Senator

Vicente (Ben) C. Pangelinan Member

Speaker

Judith T.P. Won Pat, Ed.D. Member

Senator

Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

> Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member

MEMORANDUM

To:

Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From:

Senator Rory J. Respicio

Chairperson of the Committee on Rules

Subject: Referral of Bill No. 280-32(LS)

As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. 280-32(LS).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I Mina Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
280-32 (LS)	V. Anthony Ada	AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES.	2/20/14 3:09 p.m.	02/20/14	Committee on the Guam U. S. Military Relocation, Homeland Security, Veteran's Affairs, and Judiciary			Fiscal Note Request 2/27/14



Senator Frank B. Aguon, Jr. Legislative Policy <policy@frankaguonjr.com>

FIRST NOTICE of Public Hearing on Thursday, April 3, 2014

Senator Frank B. Aguon, Jr. Legislative Policy <policy@frankaguonjr.com>

Wed, Mar 26, 2014 at 3:57

PN

To: phnotice@guamlegislature.org

March 26, 2014

MEMORANDUM

TO:

All Honorable Senators/Media/Stakeholders

FROM:

Chairman, Committee on Guam US Military Relocation, Veterans' Affairs,

Homeland Security and Judiciary

SUBJECT:

FIRST NOTICE of Public Hearing on Thursday, April 3, 2014

Buenas yan Hafa Adai!

The Committee on Guam US Military Relocation, Homeland Security, Veterans' Affairs and Judiciary has scheduled a public hearing at 9:00AM, Thursday, April 3, 2014 at *I Liheslaturan Guåhan's* Public Hearing Room in Hagåtña, on the following:

Bill No. 280-32 (LS) - An Act to add a new Chapter 72 to 9GCA relative to bias-motivated crimes.

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Bill No. 298-32 (COR)- An Act to amend §§67.401.4 and 67401.9 of Chapter 67, Title 9 Guam Code Annotated relative to the punishment for the delivery, dispensing, manufacturing and importation of controlled substances, which may be cited as the "Methamphetamine Incarceration Reform Act" of 2014."

The Committee requests that, if written testimonies are to be presented at the hearing, copies be submitted one day prior to the public hearing date, to the Office of Senator Frank B. Aguon, Jr., or via fax to 475-GUM3(4863), or via email to aguon4guam@gmail.com. Copies of the aforementioned Bill(s) may be obtained at I Liheslaturan Guåhan's website at www.guamlegislature.com. Individuals requiring special accommodations or services; please contact Fred "Rico" Taitague via email to committee@frankaguonjr.com_ or Matt Topasna via email to policy@frankaguonjr.com or please contact the office directly at 477-GUM1/2.

Si Yu'os Ma'åse!



I MINA'TRENTAI DOS NA LIHESLATURAN GUÄHAN | 32ND GUAM LEGISLATURE



Senator FRANK B. AGUON,JR.

Committee Chairperson

Senator
Tina Muna-Barnes
Committee Vice Chairperson

Speaker

Judith T. Won Pat, Ed.D.

Committee Member

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Thomas Morrison
Committee Member

March 26, 2014

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TO:

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FROM:

Chairman, Committee on Guam US Military Relocation, Veterans' Affa

Homeland Security and Judiciary

SUBJECT:

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Si Yu'os Ma'āse!

cc:

Clerks

MIS

Sgt.-at-Arms

PHONE: (671)475-GUM1/2 (4861/2) | FAX: (671)475-GUM3 (4863) 155 HESLER PLACE HAGATNA,GUAM 96910 | EMAIL: AGUON4GUAM o GMAIL.COM



Senator Frank B. Aguon, Jr. Legislative Policy <policy@frankaguonjr.com>

SECOND NOTICE: PUBLIC HEARING ON APRIL 3, 2014 @ 9AM

Senator Frank B. Aguon, Jr. Legislative Policy <policy@frankaguonjr.com>

Mon, Mar 31, 2014 at 10:20 AM

To: phnotice@guamlegislature.org

Cc: "Office of Senator Frank B. Aguon, Jr." <admin@frankaguonjr.com>, "Senator Frank B. Aguon, Jr. Legislative Policy" <policy@frankaguonjr.com>

March 31, 2014

MEMORANDUM

TO:

All Honorable Senators/Media/Stakeholders

FROM:

Chairman, Committee on Guam US Military Relocation, Veterans' Affairs,

Homeland Security and Judiciary

SUBJECT:

SECOND NOTICE of Public Hearing on Thursday, April 3, 2014

Buenas yan Hafa Adai!

The Committee on Guam US Military Relocation, Homeland Security, Veterans' Affairs and Judiciary has scheduled a public hearing at 9:00AM, Thursday, April 3, 2014 at *I Liheslaturan Guåhan's* Public Hearing Room in Hagåtña, on the following:

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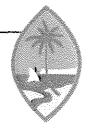
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I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN | 32ND GUAM LEGISLATURE

Senator FRANK B. AGUON,JR.

Committee Chairperson

Senator
Tina Muna-Barnes
Committee Vice Chairperson

Speaker
Judith T. Won Pat, Ed.D.

Committee Member

Senator Rory J. Respicio Committee Member

Senator
Thomas C. Ada
Committee Member

Senator Dennis G. Rodriguez, Jr. Committee Member

Senator
V. Anthony Ada
Committee Member

Senator Michael Limtiaco Committee Member

Senator
Thomas Morrison
Committee Member

March 31, 2014

MEMORANDUM

TO:

All Honorable Senators/Media/Stakeholders

FROM:

Chairman, Committee on Guam US Military Relocation, Veterans' Af

Homeland Security and Judiciary

SUBJECT:

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Si Yu'os Ma'åse!

cc:

Clerks

MIS

Sgt.-at-Arms

PHONE: (671)475-GUM1/2 (4861/2) | FAX: (671)475-GUM3 (4863) 155 HESLER PLACE HAGATNA,GUAM 96910 | EMAIL: AGUON4GUAM 0 GMAIL.COM





I MINA'TRENTAI DOS NA LIHESLATURAN GUÁHAN | 32ND GUAM LEGISLATURE

Senator FRANK B. AGUON,JR.

Committee Chairperson

Senator Tina Muna-Barnes Committee Vice Chairperson

-... •

Speaker Judith T. Won Pat, Ed.D. Committee Member

> Senator Rory J. Respicio Committee Member

Senator
Thomas C. Ada
Committee Member

Senator

Dennis G. Rodriguez, Jr.

Committee Member

Senator
V. Anthony Ada
Committee Member

Senator Michael Limtlaco Committee Member

Senator
Thomas Morrison
Committee Member

Notified Stakeholders

- All Senators of Mina'Trental Dos Na Liheslaturan Guahan
- Governor Eddie B. Calvo
- CongresswomanMadeleine Z. Bordallo
- · Chief Justice Robert J. Torres, Jr.
- Special Assistant to the Governor on Military Buildup & Infrastructure
 - o Mark Calvo
- Guam Customs & Quarantine Agency
 - o Pedro Leon Guerrero, Director
 - o Raffaele J. M. Sgambelluri, Chief
- Guam Homeland Security Advisor
 - Ambrose Constantino
- Office of Veterans Affairs
 - The Honorable John Unpingco, Esq.
- Office of Civil Defense
 - James T. McDonald, Administrator
- Office of the Attorney General
 - Attorney General Leonardo G. Rapadas
- Public Defender Service Corporation
 - o Eric D. Miller
- Veterans Stakeholders
- Media Outlets





I MINA'TRENTAI DOS NA LIHESLATURAN GUÁHAN | 32ND GUAM LEGISLATURE

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Senator
Thomas Morrison
Committee Member

March 27, 2014

The Honorable Eddie Baza Calvo Governor of Guam 513 West Marine Corps Drive

Hagåtña, Guam 96910

Sent via email to governor@guam.gov

RE: Public Hearing scheduled for Thursday, April 3, 2014 at 9:00AM

Buenas yan Hafa Adai!

The Committee on Guam US Military Relocation, Homeland Security, Veterans' Affairs and Judiciary has scheduled a public hearing on Thursday, April 3, 2014 beginning at 9:00am at *I Liheslaturan Guåhan*. Included on the agenda are the following bills:

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SEN JOR FRANK B. AGUON, JR.

Committee Chairman on Guerr J.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary 1 Mn. 'Trantal Dos Na Liberaturan Guahan [32nd Guam Legislature

PHONE: (671)475-GUM1/2 (4861/2) | FAX: (671)475-GUM3 (4863) 155 HESLER PLACE HAGATNA,GUAM 96910 | EMAIL: AGUON4GUAM o GMAIL.COM



I MINA'TRENTAI DOS NA LIHESLATURAN GUÁHAN | 32ND GUAM LEGISLATURE

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Senator
Michael Limtiaco
Committee Member

Senator
Thomas Morrison
Committee Member

March 27, 2014

The Honorable Madeleine Z. Bordallo Congresswoman of Guam 120 Father Dueñas Avenue Suite 107 Hagåtña, Guam 96910

Sent via email to cecilia.blas@mail.house.gov

RE: Public Hearing scheduled for Thursday, April 3, 2014 at 9:00AM

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Respectfully.

ENATOR FRANK B. GUON, JR.

Cymnittee Chairman on Gue & S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary with a Tre Ital Dos Na Liho naturan Guahan | 32nd Guam Legislature

PHONE: (671)475-GUM1/2 (4861/2) [FAX: (671)475-GUM3 (4863) 155 HESLER PLACE HAGATNA,GUAM 96910] EMAIL: AGUON4GUAM o GMAIL.COM





I MINA'TRENTAI DOS NA LIHESLATURAN GUÄHAN | 32ND GUAM LEGISLATURE

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Committee Member

Senator
Michael Limtiaco
Committee Member

Senator Thomas Morrison Committee Member March 27, 2014

The Honorable Robert J. Torres Chief Justice of Guam

Suite 300, Guam Judicial Center 120 West O'Brian Dr. Hagåtña, Guam 96910

Sent via email to ritorres@guamsupremecourt.com

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SENAUR FRANK B. ACCON. JR.

Committee Chairman on Guam & S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary Mina'Trental Dos Na Lihesis, aran Guahan | 32nd Guam Legislature

PHONE: (671)475-GUM1/2 (4861/2) ∤ FAX: (671)475-GUM3 (4863) 155 HESLER PLACE HAGATNA,GUAM 96910 ∤ EMAIL: AGUON4GUAM α GMAIL.COM



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Senator
V. Anthony Ada
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Senator Michael Limtiaco Committee Member

Senator Thomas Morrison Committee Member March 27, 2014

Mark Calvo

Special Assistant to the Governor on Military Buildup and Infrastructure 513 West Marine Corps Drive Hagåtña, Guam 96910

Sent via email to mark.calvo@guam.gov

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SENATOR FRANK B. AGUON, JR.

Committee Chairman on Guan U.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary In Yoa/Tr Intal Dos Na Life Slaturan Guahan | 32nd Guam Legislature

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Senator Rory J. Respicio Committee Member

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Senator
V. Anthony Ada
Committee Member

Senator Michael Limtiaco Committee Member

Senator
Thomas Morrison
Committee Member

March 27, 2014

Pedro A. Leon Guerrero, Jr.
Director, Guam Customs and Quarantine Agency
770 E. Sunset Blvd. Airport Rd.
AB Won Pat, Guam 96913

Sent via email to pedro.leonguerrero@cqa.guam.gov

RE: Public Hearing scheduled for Thursday, April 3, 2014 at 9:00AM

Buenas yan Hafa Adai!

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SELATOR FRANK B AGUON, JR.

ommittee Chairman on Gulm U.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary Mina'Trentai Dos Na Lihe la dran Guahan | 32rd Guam Legislature

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Senator Michael Limtiaco Committee Member

Senator Thomas Morrison Committee Member March 27, 2014

Raffaele Sgambelluri Chief, Guam Customs and Quarantine Agency 770 E. Sunset Blvd. Airport Rd. AB Won Pat, Guam 96913

Sent via email to raffaele.scambelluri@cqa.guam.gov

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Respectfully

SEN TOR FRANK B. ACCON, JR.

Committee Chairman on Guin U.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary Mina'Tentai Dos Na Libesiaturan Guahan | 32nd Guam Legislature

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Senator
Thomas Morrison
Committee Member

March 27, 2014

Ambrosio Constantino Advisor, Guam Homeland Security 221B Chalan Palasyo Agana Heights, Guam 96910

Sent via email to ambrosio.constantino@ghs.guam.gov

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SEVATOR FRANCES. AGUON, JR.

fommittee Chairman of Guam U.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary Mina' Fental Dos Matheslaturan Guahan | 32nd Guam Legislature

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The Honorable John Unpingco Administrator, Office of Veterans Affairs 172 S. Marine Drive Asan, Guam 96932

Sent via email to john.unpingco@gvao.guam.gov

RE: Public Hearing scheduled for Thursday, April 3, 2014 at 9:00AM

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James T. McDonald Administrator, Office of Civil Defense 221B Chalan Palasyo Agana Heights, Guam 96910

Sent via email to jim.mcdonald@ghs.guam.gov

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Simmit ee Chairman on Guylin C.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary Mina' Tentai Dos Na Linguisturan Guahan | 32nd Guam Legislature

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Senator Thomas Morrison Committee Member March 27, 2014

The Honorable Leonardo G. Rapadas Attorney General of Guam 237 W. O'Brian Dr. Hagatna, Guam 96910

Sent via email to law@guamag.gov

RE: Public Hearing scheduled for Thursday, April 3, 2014 at 9:00AM

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March 27, 2014

Eric D. Miller
Executive Director, Public Defender Service Corporation
MVP Sinajana Commercial Bldg., Unit B
Sinajana, Guam 96910

Sent via email to emiller@guampdsc.net

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For imittee Chairman on Guest U.S. Military Relocation, Homeland Security, Veterans' Affairs, and the Judiciary Mina/Trental Dos Na Liberlaturan Guahan | 32nd Guam Legislature

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I MINA'TRENTAI DOS NA LIHESLATURAN GUÀHAN | 32ND GUAM LEGISLATURE

Senator FRANK B. AGUON,JR.

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Senator
Tina Muna-Barnes
Committee Vice Chairperson

Speaker

Judith T. Won Pat, Ed.D.

Committee Member

Senator Rory J. Respicio Committee Member

Senator
Thomas C. Ada
Committee Member

Senator
Dennis G. Rodriguez, Jr.
Committee Member

Senator
V. Anthony Ada
Committee Member

Senator
Michael Limtiaco
Committee Member

Senator
Thomas Morrison
Committee Member

PUBLIC HEARING

Thursday, April 3, 2014 at 9:00AM I Liheslaturan Guahan's Public Hearing Room, Hagåtña

AGENDA

- I. Call to Order
- II. Opening remarks/Announcements
- III. Items for discussion:
 - Bill No. 280-32(LS) An Act to add a new Chapter 72 to 9GCA relative to biased motivated crimes. (Sponsored by Senator V. Anthony Ada)
 - Bill No. 282-32 (COR) An Act to amend §§37.10 and 37.20 of Chapter 37, Title 9 Guam Code Annotated relative to the crime of burglary in schools, which may be cited as the "Safer Schools Act of 2014." (Sponsored by Senator Brant T. McCreadie)
 - Bill No. 296-32 (COR) An Act to amend §60109.1 and to add Chapter 60 of 10GCA relative to Concealed Firearms Licensing. (Sponsored by Senator V. Anthony Ada)
 - Bill No. 298-32 (COR)- An Act to amend §§67.401.4 and 67.401.9 of Chapter 67, Title 9 Guam Code Annotated relative to punishment for the delivery, dispensing, manufacturing and importation of controlled substances, which may be cited as the, "Methamphetamine Incarceration Reform Act of 2014." (Sponsored by Senator Brant T. McCreadie)
- IV. Closing Remarks
- V. Adjournment

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Mina' Trentai Dos Na Liheslaturan Guahan 32nd Guam Legislature

OFFICE OF SENATOR FRANK B. AGUON, JR.

Chairman, Committee on Guam US Military Relocation, Homeland Security Veterans Affairs and Judiciary

Public Hearing THURSDAY, April 3, 2014 | 9:00AM

Bill No. 280-32 (LS) - An act to add a new Chapter 72 to 9GCA Relative to Biased Motive Crimes.

Bill No. 282-32 (COR) - An Act to amend §§ 37.10 and 37.20 of Chapter 37, Title 9 Guam Code Annotated Relative to the crime of Burglary in Schools, which may be cited as the "Safer Schools Act of 2014."

Bill No. 296-32 (COR) - An act to amend \$60109 and to add a new \$60109.1 to Chapter 60 of 10GCA relative to concealed firearms licensing."

Bill No. 298-32 (COR) - An act to amend §§ 67.401.4 and 67.401.9 of Chapter 67, Title 9 Guard Code Annotated relative to purishment for the delivery, dispensing, manufacturing and importation of controlled substances, which may be cited as the "Methamaphetamine Incarceration Reform Act of 2014"."

The public hearing will be broadcasted on Docomo Pacific TV Channel 117 or GUdTV Channel 21.

If you require any special accommodations, please contact the Office of Senator Frank B. Aguon, Jr. at 475-GUM1/2 (4861/2) or e-mail committee@frankaguonjr.com.

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Mina Trentai Dos Na Liheslaturan Guahan 32nd Guam Legislature

OFFICE OF SENATOR FRANK B. AGUON, JR.

Chairman, Committee on Gram US Military Relocation, Homeland Security.

Weterans Affairs and Judiciary

Public Hearing THURSDAY, April 3, 2014 | 9:00AM

Bill No. 280-32 (LS) - An act to add a new Chapter 72 to 9GCA Relative to Biased-Motive Crimes.

Bill No. 282-32 (COR) - An Act to amend §§ 37.10 and 37.20 of Chapter 37. Title 9 Guam Code Annotated Relative to the crime of Burglary in Schools, which may be cited as the "Safer Schools Act of 2014"

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Bill No. 298-32 (COR) - An act to amend 59 67.401.4 and 67.401.9 of Chapter 67. Title 9 Guam Code Annotated relative to punishment for the delivery, dispensing, manufacturing and importation of controlled substances, which may be cited as the "Methamaphetamine Incarceration Reform Act of 2014"."

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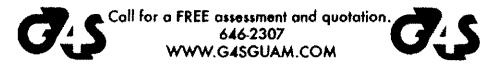
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Is a school crime more heinous than a home invasion?

Posted: Apr 03, 2014 5:04 PM Updated: Apr 03, 2014 5:04 PM

by Krystal Paco

Guam - From a legal opinion, Bill 280 better known as the Safer Schools Act of 2014, raises some red flags. As Chief Deputy Attorney General Phil Tydingco testified this morning, he questions if committing a crime at a school is more heinous than that if one's home was invaded by a burglar.

"Right now the statute provides for a minimum mandatory five years when someone burglarizes your home and usually our castle is sacrosanct and if the policy is that schools are sacrosanct then very well. We just wanted to pose that question to you folks as policy makers that increasing the penalties for the school would appear to put it above the invasion or burglarizing of our homes," he said.

We should note, schools islandwide continue to be hit by vandals daily. Most recently, two minors ages 10 and 15 were taken into custody in connection with burglaries to Marshal Sablan Elementary School in Agat.

Senator Tony Ada Introduces Bill to Increase Penalties for Hate Crimes

Last Updated on Friday, 21 February 2014 10:02 Written by Kevin Kerrigan Thursday, 20 February 2014 19:05



Guam News - Guam News

Guam - Senator Tony Ada has introduced a bill that would increase prison time for a person convicted of a "Hate Crime".

Senator Ada cites a case in which a suspect reportedly attacked a man leaving a Maniglao Bar last week. The suspect first asked the victim if he was Chamorro, and then attacked, after the victim said 'yes' he is Chamorro.

The Senator describes that incident as a ""bias motivated" crime and Bill #280, he says, would "double the jail time" for a person convicted of such a crime.

READ Bill #280 HERE

According to a release from Senator Ada, Guam is one of the few jurisdictions in the U.S. that does not have a hate crime law. Bill #280, he says, "is based on model legislation produced by the Anti- Defamation League."

READ the release from Seantor Tony Ada below:

NEWS RELEASE February 20, 2014 Senator Tony Ada Introduces Hate Crimes Bill

On February 16, 2013 at approximately 2:00a.m., Dream-on Panian and four unidentified male individuals approached a patron as he was leaving a lounge in Mangilao. Panian is alleged to have asked the patron if he was Chamorro. According to the patron, when he responded "yes", Panian assaulted him. Panian was charged with assault as a misdemeanor.

Senator Tony Ada introduced Bill No. 280-32(LS) today that would create a special allegation for bias motivated crimes. Had this bill been law at the time the crime above had occurred, the defendant would have been facing double the jail time, an increase in the degree of criminality from a misdemeanor to a felony and a fine up to \$10,000.

Senator Ada believes that Guam has always been a spiritual and family oriented community and that because of our island's ethnic diversity and tolerance, "racism, bigotry and hate have no place in our society."

Guam is one of the few jurisdictions in the United States that does not have a hate crime law. Bill No. 280-32(LS) is based on model legislation produced by the Anti- Defamation League. Senator Ada hopes that the bill will make it through the legislative process expeditiously.

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COMMITTEE ON RULES



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Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

February 27, 2014

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

VIA E-MAIL

john.rios@bbmr.guam.gov

Senator Vicente (Ben) C. Pangelinan Member John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

Speaker Judith T.P. Won Pat, Ed.D. Member

RE: Request for Fiscal Notes-Bill Nos. 279-32 (LS), 280-32(LS), and 281-32(COR)

Senator Dennis G. Rodriguez, Jr. Member

Hafa Adai Mr. Rios:

Vice-Speaker Benjamin J.F. Cruz Member

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bills. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bills.

Legislative Secretary Tina Rose Muña Barnes Member

Si Yu'os ma'åse' for your attention to this matter.

Senator Frank Blas Aguon, Jr. Member

Very Truly Yours,

Senator Michael F.Q. San Nicolas Member

Senator Rory J. Respicio

Plony J. Respicio

Senator V. Anthony Ada Member Chairperson of the Committee on Rules

MINORITY LEADER

Attachment (1)

Senator Aline Yamashita Member

Cc: Clerk of the Legislature

Bill Nos.	Sponsors	Title
279-32 (LS)	T.R. Muna Barnes Aline A. Yamashita, Ph.D.	AN ACT TO PROVIDE FOR A GUAM ENVIRONMENTAL PROTECTION AGENCY- CONDUCTED SUSTAINABLE MATERIALS MANAGEMENT STUDY AND IMPLEMENTATION OF A ONE-YEAR PILOT PROJECT DEMONSTRATING THE ABILITY OF GUAM TO DEVELOP A BENEFICIAL USE FOR DISCARDED GLASS BOTTLES THAT WOULD, AMONG OTHER THINGS, DIVERT GLASS FROM THE LAYON MUNICIPAL SANITARY LANDFILL, AND FOR OTHER PURPOSES.
280-32 (LS)	V. Anthony Ada	AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES.
281-32 (COR)	Chris M. Dueñas	AN ACT TO ADD A NEW SECTION 22401.2 TO ARTICLE 4, CHAPTER 22, OF TITLE 5 OF THE GUAM CODE ANNOTATED RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM, THROUGH THE OFFICE OF THE GOVERNOR, TO RETAIN PROFESSIONALS TO PURSUE CLAIMS OF THE GOVERNMENT OF GUAM AGAINST THIRD PARTIES ON A CONTINGENCY FEE BASIS, AUTHORIZATION TO PAY FOR SAME, AND TO APPROPRIATE TO THE OFFICE OF THE GOVERNOR \$350,000 TO PAY FOR THE COSTS AND EXPENSES (NOT FEES) ASSOCIATED WITH BRINING AN ACTION AGAINST THE FEDERAL GOVERNMENT FOR HARMS AT THE ORDOT DUMP.

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Senator Rory J. Respicio

CHAIRPERSON MAIORITY LEADER

February 20, 2014

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Senator

Vicente (Ben) C. Pangelinan Member

Speaker

Judith T.P. Won Pat, Ed.D.

Member

Senator

Dennis G. Rodriguez, Jr. Member

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Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator

Frank Blas Aguon, Jr. Member

Senator

Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member

MINORITY LEADER

Senator Aline Yamashita Member **MEMORANDUM**

To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From: Senator Rory J. Respicio

Chairperson of the Committee on Rules

Subject: Referral of Bill No. 280-32(LS)

As the Chairperson of the Committee on Rules, I am forwarding my referral of **Bill No. 280-32(LS).**

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I MINA' TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

Bill	No.	280-32(0	9
			240

Introduced by:

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V. Anthony Ada

AN ACT TO ADD A NEW CHAPTER 72 TO 9GCA RELATIVE TO BIAS-MOTIVATED CRIMES.

-	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds that all
3	people have a stake in an effective response to and mitigation of violent bigotry
4	Hate crimes demand a priority response because of their special emotional and
5	psychological impact on the victim and the victim's community. The damage done
6	by hate crimes cannot be measured solely in terms of physical injury or dollars and
7	cents. Hate crimes may effectively intimidate other members of the victim's
8	community, leaving them feeling isolated, vulnerable and unprotected by the law.
9	By making members of minority communities fearful, angry and suspicious of
10	other groups and of the power structure that is supposed to protect them these
11	incidents can damage the fabric of our society and fragment communities.
12	
13	It is the intent of I Liheslatura to create within Guam's Penal Code, laws that will
14	deter such abhorrent behavior and punish the offenders.
15	
16	Section 2. A new Chapter 72 is added to 9GCA as follows:

Chapter 72

Bias-motivated Crimes

§72101. Bias-Motivated Crimes, defined

A person commits a Bias-Motivated Crime if, by reason of the actual or perceived race, religion, color, ethnicity, physical, emotional or developmental disability, sexual orientation, gender, gender identity, political affiliation, national origin, job or occupation; or ancestry of another individual or group of individuals, he violates Chapters 16, 19, 22, 25, 34, 52, 61 of 9GCA or commits attempt, solicitation or conspiracy to commit a crime under said Chapters, *supra*.

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§72102. Institutional Vandalism

- 9 (a) A person commits the crime of institutional vandalism by knowingly vandalizing, defacing or otherwise damaging:
 - (1) Any church, mosque, synagogue or other building, structure or place used for religious worship or other religious purpose;
 - (2) Any cemetery, mortuary or other facility used for the purpose of burial or memorializing the dead;
 - (3) Any school, educational facility or community center;
 - (4) The grounds adjacent to, and owned or rented by, any institution, facility, building, structure or place described in subsections (1), (2) or (3) above; or
 - (5) Any personal property contained in any institution, facility, building, structure, or place described in subsections (1), (2) or (3) above.
 - (b) Institutional vandalism is punishable as follows:

Institutional vandalism is a petty misdemeanor if the person does any act described in subsection (a) which causes damage to, or loss of, the property of another.

Institutional vandalism is a misdemeanor if the person does any act described in Subsection (a) which causes damage to, or loss of, the property of another in an amount in excess of five hundred dollars (\$500).

Institutional vandalism is a third degree felony if the person does any act described in Subsection (a) which causes damage to, or loss of, the property of another in an amount in excess of one thousand five hundred dollars (\$1,500).

Institutional vandalism is a second degree felony if the person does any act described in Subsection (a) which causes damage to, or loss of, the property of another in an amount in excess of five thousand dollars (\$5,000).

(c) In determining the amount of damage to, or loss of, property, damage includes the cost of repair or replacement of the property that was damaged or lost.

§72103. Penalty enhancement; crimes committed against certain people or property

- (1). If a person does all of the following, the penalties for the underlying crime are increased as provided in subsection (2):
 - (a) Commits a crime under Chapters 16, 19, 22, 25, 34, 52, 61 of 9GCA or commits attempt, solicitation or conspiracy to commit a crime under said Chapters, *supra*.

(b) Intentionally selects the person against whom the crime under paragraph (a) is committed or selects the property that is damaged or otherwise affected by the crime under paragraph (a) in whole or in part 3 because of the actor's belief or perception regarding the race, religion, 4 color, ethnicity, physical, emotional or developmental disability, sexual 5 orientation, gender, gender identity, political affiliation, national origin, 6 job or occupation; or ancestry of that person or the owner or occupant of 7 that property, whether or not the actor's belief or perception was correct. 8 (a) If the crime committed under sub. (1) is ordinarily a petty (2)9 misdemeanor, the revised maximum fine is Ten Thousand Dollars

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year.

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(b) If the crime committed under sub. (1) is ordinarily a misdemeanor, the penalty increase under this section changes the status of the crime to a felony and the revised maximum fine is Ten Thousand Dollars (\$10,000) and the revised maximum period of imprisonment is two (2) years.

(\$10,000) and the revised maximum period of imprisonment is one (1)

(c) If the crime committed under subsection (1) is a felony, the maximum fine prescribed by law for the crime may be increased by not more than Five Thousand (\$5,000) and the maximum period of imprisonment prescribed by law for the crime may be increased by not more than five (5) years.

(3) This section provides for the enhancement of the penalties applicable for the underlying crime. The court shall direct that the trier of fact find a special verdict as to all of the issues specified in subsection (1).

(4) This section does not apply to any crime if proof of race, religion, color, physical, emotional or developmental disability, sexual orientation, national origin or ancestry or proof of any person's perception of belief regarding another's race, religion, color, ethnicity, physical, emotional or developmental disability, sexual orientation, gender, gender identity, political affiliation, national origin, job or occupation; or ancestry is required for a conviction for that crime.

§72104. Civil Action for Institutional Vandalism and Bias-Motivated Crimes

- (a) Irrespective of any criminal prosecution or result thereof, any person incurring bodily injury to his person or damage or loss to his property as a result of conduct in violation of §§72101 & 71102 of this Chapter shall have a civil action to secure an injunction, damages or other appropriate relief in law or in equity against any and all persons who have violated §§72101 & 71102 of this Chapter.
- (b) In any such action, whether a violation of §§72101 & 71102 of this Chapter has occurred shall be determined according to the burden of proof used in other civil actions for similar relief.
- (c) Upon prevailing in such civil action, the plaintiff may recover:
- 22 (1) Both special and general damages, including damages for emotional distress;

- (2) Punitive damages; and/or
- 2 (3) Reasonable attorney fees and costs.
- 3 (d) Notwithstanding any other provision of the law to the contrary, the parent(s) or
- 4 legal guardian(s) of any unemancipated minor shall be liable for any judgment
- 5 rendered against such minor under this Section.

§72105. Bias Crime Reporting and Training

- 7 The Guam Police Department shall establish and maintain a central repository for
- 8 the collection and analysis of information regarding Bias-Motivated Crimes as
- defined in §71102 of this Chapter. Upon establishing such a repository, the Guam
- Police Department shall develop a procedure to monitor, record, classify and
- analyze information relating to crimes apparently directed against individuals or
- groups, or their property, by reason of their actual or perceived race, religion, color,
- ethnicity, physical, emotional or developmental disability, sexual orientation,
- gender, gender identity, political affiliation, national origin, job or occupation; or
- ancestry. The Guam Police Department shall submit its rules and regulations to I
- 16 Liheslaturan Guåhan for approval consistent with the provisions of 5GCA Chapter
- 17 9.

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- All law enforcement agencies shall report monthly to the Guam Police Department
- concerning such offenses in such form and in such manner as prescribed by rules
- and regulations adopted by Guam Police Department. The Guam Police Department
- 21 must summarize and analyze the information received and file an annual report
- with I Maga Lahen Guåhan and the appropriate committee of I Liheslaturan
- 23 Guåhan.

- Any information, records and statistics collected in accordance with this subsection shall be available for use by any local law enforcement agency of the Government of Guam to the extent that such information is reasonably necessary or useful to such agency in carrying out the duties imposed upon it by law. Dissemination of such information shall be subject to all confidentiality requirements otherwise imposed by Public Law.
- 7 The Guam Police Department shall provide training for police officers in identifying, responding to, and reporting all Bias-Motivated Crimes.